# **BASIC FINANCIAL STATEMENTS**

December 31, 2022

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**FINANCIAL SECTION** 



Honorable Mayor and Members of the City Council City of Florence Florence, Colorado

#### **INDEPENDENT AUDITOR'S REPORT**

#### Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Florence (the "City"), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

(720) 535-9088
(720) 217-6601

uli@prospective-business-solutions.com

prospective-business-solutions.com

26 West Dry Creek Circle Suite 600 Littleton, CO 80120

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

• exercise professional judgment and maintain professional skepticism throughout the audit.

• identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

• obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.

• evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

• conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, the schedule of the City's proportionate share of its net pension liability, and the schedule of the City's contributions to the defined benefit pension plan on pages 36-38 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund statements and schedules and the local highway finance report listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules and the local highway finance report are fairly stated in all material respects in relation to the financial statements as a whole.

Littleton, Colorado May 12, 2023

# City of Florence Management's Discussion and Analysis

The Management Discussion and Analysis (MD&A) is designed to provide an easy-to-read discussion of the City of Florence's (City) financial condition and operating results and to disclose to the reader important financial activities and issues related to the City's basic operations and mission.

The City has two separate financial categories or activities - government-type activities and those covered or referred to as business type activities. Within the government type activities, the City Council has designated eleven separate budgets: a General Fund, a Police Equipment/Supplies Fund, an Equipment Replacement Fund, a Conservation Trust Fund, a Capital Improvements Fund, a Community Projects Fund, a Cemetery Construction Fund, a Pool, Park and Recreation Fund, a Capital Projects Fund, a Recreation Fund, and a Perpetual Care Trust Fund. The government type activities are funded through the City's ad-valorem property tax, sales and use taxes, highway user's tax and fees for services. The business-type activities are in one Enterprise: The Water Fund. The Water Fund receives revenue through water sales, water tap fees and other fees.

The City also maintains one custodial fund, the School Land Dedication Fees Fund, which is used to pass through funds received for special projects. The City has no discretion on the utilization of the funds in the School Land Dedication Fees Fund. The Fund assets were distributed during the fiscal year ended December 31, 2022 and the fund was closed.

# DESCRIPTION OF FINANCIAL STATEMENTS

This annual report consists of four parts - management's *discussion and analysis* (this section), the *basic financial statements, required supplementary information, and other supplemental schedules.* The basic financial statements include two kinds of statements that present different views of the City:

- The first two statements are *government-wide financial statements* that provide both *long-term* and *short-term* information about the City's overall financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the City government, reporting the City's operations *in more detail* than the government-wide statements.

The financial statements also include *notes* that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of *required supplementary information* that further explains and supports the information in the financial statements.

# **Government-wide Statements**

The government-wide statements consist of the Statement of Net Position and the Statement of Activities. These statements report information about the City as a whole and include *all* assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's *net position* and changes in net position. The City's net position, the difference between assets and liabilities, is one way to measure the City's financial health, or *financial position*. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating. Other non-financial factors, however, such as changes in the City's property tax base, are needed to assess the overall health of the City.

In the Statement of Net Position and the Statement of Activities, the City is divided into two kinds of activities:

- **Governmental Activities** The activity of the City for its General Fund (which includes the Police Equipment/Supplies Fund, Equipment Replacement Fund, and the Capital Improvement Fund), Conservation Trust, Capital Projects Fund (which includes the Community Projects Fund and the Cemetery Construction Fund), the Pool, Park and Recreation Fund (which includes the Recreation Fund) are reported here. Property taxes, specific ownership taxes, highway user's tax, sales tax, fees for services and interest income are the sources that fund most of these activities.
- **Business-Type Activities** The City manages one enterprise fund, the Water Fund. The Water Fund develops and operates the City's water supply and assets and the water supply and assets of the Regional Water System.

# **Fund Financial Statements**

The fund financial statements provide more detailed information about the City's funds, focusing on its most significant funds - not the City as a whole. The City's two kinds of funds, *governmental and proprietary* - use different accounting principles.

*Governmental fund* - The City's activity of its General and special revenue funds are reported as governmental funds, which focus on how money flows into and out of the funds and the balances left at year-end. Governmental funds report using an accounting principle called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statement provides a detailed short-term view of the City's general governmental operations and the basic services it provides. Governmental fund information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

*Proprietary (Enterprise) fund* - the activity of the City's Enterprise fund is reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the City's enterprise fund is the same as the business-type activities reported in the governmental-wide statements but provide more detail and additional information, such as cash flows.

The other financial statements included are for the City's Agency Fund and also include notes that explain some of the information in the financial statements and provide more detailed data.

# HIGHLIGHTS

# **Governmental Activities**

- Total assets and deferred outflows for governmental activities on December 31, 2022, were \$9,534,949.
- Total liabilities and deferred inflows for governmental activities on December 31, 2022, were \$2,185,947
- Total net position was increased by \$1,434,480 to \$7,349,002.

### **Business-type Activities**

- In 2022, total assets were \$29,370,796 compared to \$29,610,417 at the end of fiscal year 2021. This is a decrease of \$239,621 in 2022, revenues from water sales increased by \$33,100 from \$4,165,595 to \$4,198,695.
- Total Enterprise liabilities decreased from \$13,817,754 in 2021 to \$12,721,067 in 2022 a decrease of \$1,150,687.
- Total net position increased by \$723,285 to \$16,801,321 on December 31, 2022.

# **STATEMENTS OF NET POSITION**

The perspective of the statement of net position is of the City as a whole. Following is a summary of the City's net position for 2022 and 2021:

	Governmer	tal Activities	Business Ty	/pe Activities	Total			
-	2022	2021	2022	2021	2022	2021		
Current and other assets	\$ 6,743,170	\$ 5,697,881	\$ 10,513,888	\$ 9,568,041	\$ 17,257,058	\$ 14,854,150		
Capital assets	2,529,378	1,523,470	18,856,908	20,042,376	21,386,286	\$ 22,754,711		
Total assets	9,272,548	7,221,351	29,370,796	29,610,417	38,643,344	36,831,768		
Deferred outflows of resources	262,401	260,286	261,592	285,373	262,401	260,286		
Long-term debt outstanding	78,354	78,563	12,773,093	13,752,615	12,851,447	13,831,178		
Other liabilities	1,124,894	621,791	57,980	65,139	1,182,874	686,930		
Total liabilities	1,203,248	700,354	12,831,073	13,817,754	14,034,321	14,518,108		
Deferred Inflow of Resources								
Related to pensions	263,457	143,271	-	-	263,457	143,271		
Deferred Property Tax Revenue	719,242	723,490	-	-	719,242	723,490		
Net Position								
Net Investment in Capital Asset	2,529,378	1,523,470	6,083,815	6,289,761	8,613,193	7,813,231		
Restricted	1,860,389	1,657,988	-	-	1,860,389	1,657,988		
Unrestricted	2,959,237	2,733,064	10,717,506	9,788,275	13,676,743	12,521,339		
Total Net Position	\$ 7,349,004	\$ 5,914,522	\$ 16,801,321	\$ 16,078,036	\$ 24,150,325	\$ 21,992,558		

The change in net position for the Governmental Activities was an increase of \$1,434,480. The change in net position for the Business-Type Activities was an increase of \$723,285 with an overall increase of \$2,157,765.

# **STATEMENTS OF ACTIVITIES**

The perspective of the statement of activities is of the City as a whole. The following table reflects the change in net position for fiscal year 2022 and 2021.

	Governmer	ital Ac	tivities	Business Type			ctivities		Tc		
	2022	-	2021		2022		2021		2022		2021
Revenues:											
Charges for services	\$ 431,238	\$	657,926	\$	4,052,917	\$	4,025,721	\$	4,484,155	\$	4,683,647
Operating grants and contributions	266,975		313,043		-		-		266,975		313,043
Capital grants and contributions	-		-		157,171		139,872		157,171		139,872
Total Program Revenues	698,213		970,969		4,210,088		4,165,593		4,908,301		5,136,562
General Revenues:						-					
Property taxes	735,522		614,927		-		-		735,522		614,927
Sales and use taxes	1,784,717		1,694,399		-		-		1,784,717		1,694,399
Other general revenues	862,121		564,290		78,060		75,079		940,181		639,369
Total General Revenues	3,382,360		2,873,616	-	78,060	-	75,079	-	3,460,420		2,948,695
Total Revenue	4,080,573		3,844,312		4,288,148		4,240,672		8,368,721		8,085,257
Program Expenses:											
General government	1,184,127		1,040,158		-		-		1,184,127		1,040,158
Public Safety	1,253,893		1,585,059		-		-		1,253,893		1,585,059
Public works	1,279,762		1,218,316		-		-		1,279,762		1,218,316
Planning and building	234,412		181,800		-		-		234,412		181,800
Parks and recreation	431,604		294,046		-		-		431,604		294,046
Water	-		-		2,825,533		2,942,032		2,825,533		2,942,032
Interest on long-term debt	-		-		271,563		388,096		271,563		388,096
Total Expenses	4,383,798	-	4,319,379		3,097,096	-	3,330,128	-	7,480,894		7,649,507
Transfers	613,545	-	573,208		(613,545)		(573,208)		-		-
Increase (Decrease) in Net Position	1,434,480		98,414		723,285		337,336		887,827		435,750
Beginning Net Position	5,914,522		5,816,108		16,078,036		15,740,700		21,992,558		21,556,808
Ending Net Position	\$ 7,349,002	\$	5,914,522	\$	16,801,321	\$	16,078,036	\$	24,150,323	\$	21,992,558

# **Budgetary Analysis of the General Fund**

For the year ended December 31, 2022, actual revenues, including transfers from other funds, of \$4,334,131 were \$132,608 more than budgeted. Sales and Use Taxes had grown above the estimated amounts which contributed to the increase in revenues. In addition, the City sold a variety of assets. Proceeds from the sale of the assets were \$53,808 more than estimated. Finally, revenues from charges for services were \$92,351 more than estimated while miscellaneous revenue was \$216,044 less than estimated.

Actual expenditures, included transfers to other funds of \$4,100,861, were \$51,570 less than budgeted. This is due to the unprecedented event of the city council resignation in early 2022 and the decrease in salaries in key departments.

The City amended the originally adopted 2022 budget in the City Council Meeting dated 4/17/2023 Ordinance 2-2023.

# CAPITAL ASSETS AND DEBT ADMINISTRATION - CITY WIDE

At year-end the City's business-type activities report \$18,856,908 invested in a broad range of capital assets including buildings, vehicles and other equipment, and water treatment facilities. The City's governmental activities report \$2,529,378 in capital assets that primarily includes infrastructure, building, and machinery and equipment. More information can be found in Note 4 of the financial statements.

# **DEBT OUTSTANDING**

The City's business-type activities long-term debt consists of water revenue bonds and a loan. During 2013, the City refunded the 2003A series bond and issued Series 2013A and 2013B. In 2021 the City refinanced the 2013A and 2013B Bonds and issued Series 2021A and 2021B. As of December 31, 2021, the outstanding balance of both bonds and loans is \$12,773,093. Activity for Governmental Activities and Business-Type Activities during the year are as follows:

Description	Beginning Balance	Addit	ions	De	eletions	End	ling Balance	 ıe Within ne Year
Governmental Activities								 
Capital Lease	\$ -	\$	-	\$	-	\$	-	\$ -
Compensated Absences	78,563				209		78,354	-
Total Governmental Activties	\$ 78,563	\$	-	\$	209	\$	78,354	\$ -
Business-Type Activiies								
Notes from Direct Borrowings	\$ 3,839,615	\$	-	\$	911,522	\$	2,928,093	\$ 943,761
Revenue Refunding bonds	9,913,000		-		68,000		9,845,000	73,000
Bond Premium	-		-		-		-	-
Compensated Absences	13,709		-		2,006		11,703	-
Total	\$ 13,766,324	\$	-	\$	981,528	\$	12,784,796	\$ 1,016,761

# **ECNOMIC AND OTHER FACTORS**

The economy of the City of Florence, and the surrounding region, continues to grow at a rapid rate, sales tax and property values have been enjoying good economic times.

In November 2005, the voters approved an additional 1/2% sales tax to fund pool operations and construction of a new pool. This tax started January 1, 2006. The tax was approved with a 10-year clause that sunset in December 2015. This  $\frac{1}{2}\%$  sales tax was extended by the voters to be used for street repairs starting January 1, 2016.

# **CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide the general public with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions regarding this report or need additional financial information, please contact:

Finance Officer City of Florence 600 West Third Street Florence, CO 81226 Tel: (719) 748-4848 ext. 223 Fax: (719) 784-0228

# **BASIC FINANCIAL STATEMENTS**

### STATEMENT OF NET POSITION December 31, 2022

	/ERNMENTAL ACTIVITIES	SINESS-TYPE ACTIVITIES	 TOTAL
ASSETS			
Cash and Investments	\$ 5,164,366	\$ 9,956,140	\$ 15,120,506
Receivables			
Property Taxes	719,242	-	719,242
Sales and Other	434,070	-	434,070
Accounts	-	471,695	471,695
Prepaid Expenses	9,603	421	10,024
Inventory	-	85,632	85,632
Capital Assets, Not Depreciated	131,628	1,211,727	1,343,355
Capital Assets, Depreciated,			
Net of Accumulated Depreciation	2,397,750	17,645,181	20,042,931
Net Pension Asset	415,889	-	415,889
TOTAL ASSETS	 9,272,548	 29,370,796	 38,643,344
DEFERRED OUTFLOWS OF RESOURCES			
Related to Pensions	262,401	-	262,401
Deferred Charges	202,401	261,592	261,592
Deletted charges	 	 201,352	 201,332
TOTAL DEFERRED OUTFLOWS OF RESOURCES	 262,401	 261,592	 523,993
LIABILITIES			
Accounts Payable	36,546	7,921	44,467
Accrued Expenses	82,345	6,103	88,448
Unearned Revenue	1,006,003	-	1,006,003
Deposits	_,,	4,208	4,208
Accrued Interest Payable	_	28,039	28,039
Noncurrent Liabilities		20,000	20,000
Due Within One Year	_	1,016,761	1,016,761
Due in More Than One Year	_	11,756,332	11,756,332
Compensated Absences	78,354	11,703	90,057
compensated Absences	 78,334	 11,705	 90,037
TOTAL LIABILITIES	 1,203,248	 12,831,067	 14,034,315
DEFERRED INFLOWS OF RESOURCES			
Related to Pensions	263,457	-	263,457
Deferred Property Tax Revenue	719,242	-	719,242
	 713,242	 	 713,242
TOTAL DEFERRED INFLOWS OF RESOURCES	 982,699	 	 982,699
NET POSITION			
Net Investment in Capital Assets	2,529,378	6,083,815	8,613,193
Restricted	1,860,387	-	1,860,387
Unrestricted	2,959,237	10,717,506	13,676,743
	 _,,,	 	 
TOTAL NET POSITION	\$ 7,349,002	\$ 16,801,321	\$ 24,150,323

#### STATEMENT OF ACTIVITIES Year Ended December 31, 2022

		PROGRAM REVENUES						
				OPERATING			CAPITAL	
		CH	ARGES FOR	GR	ANTS AND	GF	RANTS AND	
FUNCTIONS/PROGRAMS	EXPENSES	SERVICES		CONTRIBUTIONS		CON	ITRIBUTIONS	
PRIMARY GOVERNMENT								
Governmental Activities								
General Government	\$ 1,184,127	\$	382,599	\$	35,301	\$	1,114,000	
Public Safety	1,253,893		15,451		30,000		-	
Public Works	1,279,762		-		152,664		10,160	
Planning	234,412		-		-		-	
Parks and Recreation	431,604		33,188		49,010		-	
Total Governmental								
Activities	 4,383,798		431,238		266,975		1,124,160	
Business-Type Activities								
Water	2,825,533		4,198,695		-		157,171	
Interest and Fiscal Charges	 391,315		-		-		-	
Total Business-Type								
Activities	 3,216,848		4,198,695		-		157,171	

GENERAL REVENUES Local Property Taxes Specific Ownership Taxes Sales and Use Tax Other Taxes Other Revenues Earnings on Investments Transfers

TOTAL GENERAL REVENUES

CHANGE IN NET POSITION

NET POSITION, Beginning

NET POSITION, Ending

	CHANGE IN NET POSITION									
	VERNMENTAL ACTIVITIES		ISINESS-TYPE ACTIVITIES	TOTALS						
\$	347,773 (1,208,442)	\$	- -	\$	347,773 (1,208,442)					
	(1,116,938) (234,412) (349,406)				(1,116,938) (234,412) (349,406)					
	(2,561,425)				(2,561,425)					
	-		1,530,333 (391,315)		1,530,333 (391,315)					
	-		1,139,018		1,139,018					
	735,522		-		735,522					
	95,321 1,784,717		-		95,321 1,784,717					
	17,254 644,576		- 78,060		17,254 722,636					
	104,970 613,545		119,752 (613,545)		224,722					
_	3,995,905		(415,733)		3,580,172					
	1,434,480		723,285		2,157,765					
	5,914,522		16,078,036		21,992,558					
\$	7,349,002	\$	16,801,321	\$	24,150,323					

NET (EXPENSE) REVENUE AND

# BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2022

	GENERAL FUND	OTHER GOVERNMENTAL FUNDS		GO'	TOTAL VERNMENTAL FUNDS
ASSETS					
Cash and Investments	\$ 3,262,796	\$	1,901,570	\$	5,164,366
Taxes Receivable	719,242		-		719,242
Accounts Receivable	369,996		64,074		434,070
Prepaid Expenses	 9,603		-		9,603
TOTAL ASSETS	\$ 4,361,637	\$	1,965,644	\$	6,327,281
LIABILITIES, DEFERRED INFLOWS,					
AND FUND BALANCES					
LIABILITIES					
Accounts Payable	\$ 36,546	\$	-	\$	36,546
Accrued Expenses	82,345		-		82,345
Unearned Revenues	1,006,003		-		1,006,003
TOTAL LIABILITIES	 1,124,894		-		1,124,894
DEFERRED INFLOWS OF RESOURCES					
Deferred Property Tax Revenues	 719,242		-		719,242
FUND BALANCES					
Nonspendable	9,603		-		9,603
Restricted	115,000		1,745,387		1,860,387
Committed	-		220,257		220,257
Unassigned	2,392,898		-		2,392,898
TOTAL FUND BALANCES	 2,517,501		1,965,644		4,483,145
TOTAL LIABILITIES, DEFERRED INFLOWS					
OF RESOURCES, AND FUND BALANCES	\$ 4,361,637	\$	1,965,644	\$	6,327,281

#### RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION Year Ended December 31, 2022

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances of governmental funds			\$	4,483,145
Capital assets used in governmental activities ar are not reported in the funds.	e not financial resources, and therefore,			
	Capital Assets, Not Depreciated	131,628		
	Capital Assets, Depreciated	7,812,418		
	Accumulated Depreciation	(5,414,668)		2,529,378
Long-term liabilities and related assets are not d therefore, are not reported in the funds.	ue and payable in the current period and,			
	Compensated Absences	(78,354)		
	Net Pension Asset	415,889		337,535
Deferred outflows and inflows of resources relat periods and, therefore, are not reported in the Deferred outflows of resources - Related	e funds. to Pension Plan	262,401		(1.05.6)
Deferred inflows of resources - Related to	o Pension Plan -	(263,457)		(1,056)
Net position of governmental activities			Ş	7,349,002

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS Year Ended December 31, 2022

	GENERAL FUND	OTHER GOVERNMENTAL FUNDS		GO	TOTAL VERNMENTAL FUNDS
REVENUES					
Property Taxes	\$ 735,522	\$	-	\$	735,522
Specific Ownership Taxes	95,321		-		95,321
Sales and Use Taxes	1,427,127		357,590		1,784,717
Franchise Fees	225,249		-		225,249
Intergovernmental Revenue	245,379		49,010		294,389
Licenses and Permits	114,913		-		114,913
Charges for Services	219,351		41,157		260,508
Fines and Forfeitures	55,817		-		55,817
Sale of Assets	303,808		-		303,808
Earnings on Investments	80,241		24,729		104,970
Miscellaneous	 172,858		-		172,858
TOTAL REVENUES	 3,675,586		472,486		4,148,072
EXPENDITURES					
Current	040 620				040 620
General Government	948,630		-		948,630
Public Safety	1,243,938		-		1,243,938
Public Works	1,079,770		-		1,079,770
Planning	234,412		-		234,412
Parks and Recreation	266,555		101,697		368,252
Capital Outlay	317,265		292,898		610,163
Debt Service					
Principal	-		-		-
Interest	 -		-		-
TOTAL EXPENDITURES	 4,090,570		394,595		4,485,165
EXCESS OF REVENUES OVER					
(UNDER) EXPENDITURES	 (414,984)		77,891		(337,093)
OTHER FINANCING					
SOURCES (USES)					
Transfers In	658,545		10,291		668,836
Transfers Out	 (10,291)		(45,000)		(55,291)
TOTAL OTHER FINANCING					
SOURCES (USES)	 648,254		(34,709)		613,545
NET CHANGE IN FUND BALANCES	233,270		43,182		276,452
FUND BALANCES, Beginning	 2,284,231		1,922,462		4,206,693
FUND BALANCES, Ending	\$ 2,517,501	\$	1,965,644	\$	4,483,145

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended December 31, 2022

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds		\$ 276,452
Capital outlays to purchase or build capital assets are reported in funds as expenditures. However, for governmental activities t shown in the statement of net position and allocated over thei lives as annual depreciation expense in the statement of activi	hose costs are ir estimated useful	
Capital Outlay	480,479	
Donated Capita	I Assets 1,114,000	
Depreciation	(531,232)	
Loss on Disposa	al of Assets (57,339)	1,005,908
Some expenses reported in the statement of activities do not rec financial resources and are not reported in the funds. Changes in Com	quire current npensated Absences	209
Deferred Charges related to pensions are not recognized in the governmental funds. However, for the government-wide funds are capitalized and amortized.	s those amounts	
	es related to Pension Plan	 151,911
Change in net position of governmental activities		\$ 1,434,480

### STATEMENT OF NET POSITION PROPRIETARY FUND December 31, 2022

	WATER
ASSETS	
Current Assets	
Cash and Investments	\$ 9,956,140
Restricted Cash and Investments	-
Accounts Receivable	471,695
Prepaid Expenses	421
Inventory	85,632
Total Current Assets	10,513,888
Noncurrent Assets	
Capital Assets, Not Being Depreciated	1,211,727
Capital Assets, Net of Accumulated Depreciation	17,645,181
Total Noncurrent Assets	18,856,908
TOTAL ASSETS	29,370,796
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Charges	261,592
LIABILITIES	
Current Liabilities	
Accounts Payable	7,921
Accrued Expenses	6,103
Accrued Interest Payable	28,039
Bonds Payable, Current Portion	73,000
Notes Payable, Current Portion	943,761
Total Current Liabilities	1,058,824
Noncurrent Liabilities	_
Deposits	4,208
Accrued Compensated Absences	11,703
Bonds Payable	9,772,000
Notes Payable	1,984,332
Total Noncurrent Liabilities	11,772,243
NET POSITION	
Net Investment in Capital Assets	6,083,815
Unrestricted	10,717,506
TOTAL NET POSITION	¢ 16 201 221
	\$ 16,801,321

### STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION PROPRIETARY FUND Year Ended December 31, 2022

	WATER
OPERATING REVENUES	
Charges for Services	\$ 2,937,515
Debt Retirement	1,261,180
Other Revenues	78,060
TOTAL OPERATING REVENUES	4,276,755
OPERATING EXPENSES	
Administration	121,467
Personnel Services	599,358
Water System	828,375
Water Distribution	83,608
Depreciation	1,192,725
TOTAL OPERATING EXPENSES	2,825,533
NET OPERATING INCOME	1,451,222
NON-OPERATING REVENUES (EXPENSES)	
Interest Income	119,752
Interest Expense	(391,315)
TOTAL NON-OPERATING REVENUES (EXPENSES)	(271,563)
INCOME BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	1,179,659
Tap Fees	157,171
Capital Contributions	-
Transfers Out	(613,545)
CHANGE IN NET POSITION	723,285
NET POSITION, Beginning	16,078,036
NET POSITION, Ending	\$ 16,801,321

### STATEMENT OF CASH FLOWS PROPRIETARY FUND Year Ended December 31, 2022 Increase (Decrease) in Cash and Cash Equivalents

	WATER
CASH FLOWS FROM OPERATING ACTIVITIES Cash Received from Customers Cash Paid to Suppliers and Employees Net Cash Provided by Operating Activities	\$ 4,118,004 (1,633,325) 2,484,679
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Cash Payments to/from Other Funds Net Cash Used by Noncapital Financing Activities	(613,545) (613,545)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Purchase of Capital Assets Principal Payments on Long Term Debt Interest Payments Tap Fees and Capital Contributions Net Cash Used by Capital Financing Activities	(30,657) (979,522) (370,396) 157,171 (1,223,404)
CASH FLOWS FROM INVESTING ACTIVITIES Interest Received	119,752
NET INCREASE(DECREASE) IN CASH AND CASH EQUIVALENTS	767,482
CASH AND CASH EQUIVALENTS, Beginning	9,188,658
CASH AND CASH EQUIVALENTS, Ending	\$ 9,956,140
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES Operating Income Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities	\$ 1,451,222
Depreciation Expense	1,192,725
Loss on Disposal of Assets Changes in Assets and Liabilities	23,400
Accounts Receivable Inventory Prepaid Expenses Accounts Payable Accrued Expenses Accrued Compensated Absences Total Adjustments	(182,151) 4,207 (421) (3,231) 934 (2,006) 1,033,457
Net Cash Provided by Operating Activities	\$ 2,484,679

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Florence, Colorado (the "City") was incorporated in 1887. The City is governed by a city manager and a seven-member council (including the mayor) elected by the residents.

The accounting policies of the City conform to generally accepted accounting principles (GAAP) as applicable to governmental units. Following is a summary of the more significant policies:

# **Reporting Entity**

The financial reporting entity consists of the City and organizations for which the City is financially accountable. All funds, organizations, institutions, agencies, departments, and offices that are not legally separate are part of the City. In addition, any legally separate organizations for which the City is financially accountable are considered part of the reporting entity. Financial accountability exists if the City appoints a voting majority of the organization's governing board and is able to impose its will on the organization, or if the organization provides benefits to, or imposes financial burdens on the City.

Based upon the application of these criteria, the City does not include any additional organizations in its reporting entity.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the City. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and the proprietary fund. Major individual funds are reported as separate columns in the fund financial statements.

### **NOTE 1:** <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current *financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Property taxes, intergovernmental revenues, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's practice to use restricted resources first, then unrestricted resources as they are needed.

In the fund financial statements, the City reports the following major governmental funds:

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation** (Continued)

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The City reports the following major proprietary fund:

The *Water Fund* accounts for the financial activities associated with the provision of water to residents and businesses within the City limits.

Additionally, the City reports the following fund types:

Permanent Fund – The *Perpetual Care Fund* accounts for activities of the City's cemetery, including the sale of plots and maintenance.

Custodial Fund – The *School Dedication Fees Fund* accounts for funds dedicated to the Fremont County School District. The City holds the assets in a purely custodial capacity. All funds were released to the School District during the fiscal year ended December 31, 2022.

# Assets, Liabilities, and Fund Balance/Net Position

<u>Cash and Cash Equivalents</u> – For purposes of the statement of cash flows, the City considers cash and cash equivalents to be all demand deposits as well as short-term investments with a maturity date of three months or less. Investments are stated at fair value.

<u>Receivables</u> – All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

<u>Prepaid Items</u> – On the government-wide and governmental fund financial statements, prepaid expenses are presented using the consumption method.

<u>Inventory</u> - Inventories are valued at cost. Inventory in the proprietary fun consists of expendable supplies held for future consumption. The cost is recorded as an expense as the inventory items are consumed.

# **NOTE 1:** <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

### Assets, Liabilities, and Fund Balance/Net Position (Continued)

<u>Capital Assets</u> – Capital assets, which include land, water rights, infrastructure, utility plat and lines, and property and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings and Improvements	10-30 years
Pool	5 -30 years
Plant	5-50 years
Water Transmission and Distribution System	20-50 years
Regional Assets	10-40 years
Infrastructure	10 years
Machinery and Equipment	3-10 years

<u>Unearned Revenues</u> – The unearned revenues include amounts received but not yet available for expenditure.

<u>Compensated Absences</u> – City employees are entitled to certain compensated absences based on their length of employment and are allowed to accumulate unused absences. Upon termination of employment, employees are entitled to receive compensation for any unused vacation time, up to a maximum number of hours the employee has earned during the previous year of employment, at their current rate of pay. These compensated absences are expensed when paid in the governmental fund types. Compensated absences are expended when earned in the proprietary fund type. A long-term liability in the amount of \$78,354 and \$11,703 has been recorded in the governmental activities and business-type activities, respectively, in the statement of net position for the accrued benefits.

### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Assets, Liabilities, and Fund Balance/Net Position (Continued)

Deferred Outflows and Deferred Inflows of Resources – In addition to assets, the statement of financial position and balance sheets will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflow of resources, represents a consumption of net position and fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position and balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position and fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

<u>Long-Term Debt</u> – In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary funds. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as current expenditures.

<u>Pensions</u> – The City participates in the Statewide Defined Benefit Plan (SWDBP), a costsharing, multiple-employer defined benefit pension plan administered by the Fire & Police Pension Association of Colorado (FPPA). The net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to and deductions from the fiduciary net position of the SWDBP have been determined using the economic resources measurement focus and the accrual basis of accounting, the same basis of accounting used by the plan. For this purpose, benefit payments are recognized when due and payable in accordance with benefit terms. Employer contributions are recognized in the year the contributions are paid.

# **NOTE 1:** <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

### Assets, Liabilities, and Fund Balance/Net Position (Continued)

<u>Property Taxes</u> – Property taxes are levied on December 15 based on the assessed value of property as certified by the County Assessor on October 1. The property tax may be paid in total by April 30 or one-half payment by February 28 and the second half by June 15. The billings are considered due on these dates. The bill becomes delinquent, and penalties and interest may be assessed by the County Treasurer on the post mark day following these dates. The tax sale date is the first Thursday of November.

Under Colorado Law, all property taxes become due and payable on January 1, in the year following that in which they are levied. The County Treasurer's Office collects property taxes and remits to the City on a monthly basis. Since property tax revenues are collected in arrears during the succeeding year, receivables and corresponding deferred inflows of resources are reported at year end.

<u>Net Position</u> – The government-wide and business-type fund financial statements utilize a net position presentation. Net position is categorized as investment in capital assets, restricted, and unrestricted.

<u>Investment in Capital Assets</u> is intended to reflect the portion of net position, which is associated with non-liquid, capital assets less outstanding capital asset related debt. The net related debt is the debt less the outstanding liquid assets and any associated unamortized cost.

<u>Restricted Net Position</u> are liquid assets, which have third party limitations on their use.

<u>Unrestricted Net Position</u> represents assets that do not have any third-party limitation on their use. While City management may have categorized and segmented portions for various purposes, the City Council has the unrestricted right to revisit or alter these managerial decisions.

# **NOTE 1:** <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

# Assets, Liabilities, and Fund Balance/Net Position (Continued)

<u>Fund Balance Classification</u> – The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- <u>Nonspendable</u> This classification includes amounts that cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact. The City reports prepaid expenses as nonspendable fund balances on December 31, 2022.
- Restricted This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. The City has classified Emergency Reserves as being restricted because their use is restricted by State Statute for declared emergencies. In addition, the City reports restricted fund balances in the Conservation Trust Fund, Pool Park and Recreation Fund, Street Improvement Fund, and Perpetual Care Reserve Fund. These balances are restricted for capital and infrastructure improvements, and parks and recreation.
- <u>Committed</u> This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the City Council. These amounts cannot be used for any other purpose unless the Council removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The City reports the fund balance in the Capital Projects Fund as committed resources for the fund purpose as of December 31, 2022.

### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

### Assets, Liabilities, and Fund Balance/Net Position (Continued)

- <u>Assigned</u> This classification includes amounts the government intends to use for specific purposes that do not meet the criteria to be classified as restricted or committed. The City does not report any assigned fund balances as of December 31, 2022.
- <u>Unassigned</u> This classification includes the residual fund balance for the General Fund. The Unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

The City would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned fund balance.

### **Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; and natural disasters. The City carries commercial insurance for these risks of loss.

# Subsequent Events

The City has evaluated events subsequent to the year ended December 31, 2022 through May 12, 2023, the date these financial statements were issued, and has incorporated any required recognition into these financial statements.

### NOTE 2: <u>STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY</u>

### Budgets

Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgetary comparison for the proprietary fund is presented on a non-GAAP budgetary basis. Capital outlay is budgeted as an expenditure and deprecation is not budgeted. Annual appropriated budgets are adopted for all funds. All appropriations lapse at fiscal year-end.

The City adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

- Budgets are required by state law for all funds. Management submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them. All budgets lapse at year end.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to December 31, the budget is adopted by formal resolution.
- Expenditures may not legally exceed appropriations at the fund level.
- Management is authorized to transfer budgeted amounts between departments within any fund. However, revisions that alter the total expenditures of any fund must be approved by the City Council.
- Budgeted amounts reported in the accompanying financial statements are as originally adopted or amended by the City Council.

### NOTE 3: CASH AND INVESTMENTS

Cash and investments on December 31, 2022 consist of the following:

Petty Cash	\$ 600
Deposits	1,735,827
Investments	13,384,079
Total	\$15,120,506

The above amounts are classified in the statement of net position as follows:

Cash and Investments - Governmental Activities	\$ 5,164,366
Cash and Investments - Business-Type Activities	9,956,140
Total	\$15,120,506

#### Deposits

#### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. On December 31, 2022, State regulatory commissioners have indicated that all financial institutions holding deposits for the City are eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

The City has no policy regarding custodial credit risk for deposits.

On December 31, 2022, the City had deposits with financial institutions with a carrying amount of \$1,735,827. The bank balances with the financial institutions were \$1,874,801. Of these balances, \$1,076,277 was covered by federal depository insurance and \$798,524 was covered by collateral held by authorized escrow agents in the financial institutions name (PDPA).

### NOTE 3: CASH AND INVESTMENTS (Continued)

#### Investments

The City is required to comply with State statutes and the City's investment policy which specify investment instruments meeting defined rating, maturity, and concentration of credit risk criteria in which the City may invest.

### Interest Rate Risk

State statutes generally limit investments to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years.

# Credit Risk

Colorado statutes specify in which instruments the units of local government may invest which includes:

- Obligations of the United States and certain U.S. government agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

# Concentration of Credit Risk

Except for corporate securities, State statutes do not limit the amount the City may invest in any single investment or issuer.

### NOTE 3: <u>CASH AND INVESTMENTS</u> (Continued)

Investments (Continued)

### Local Government Investment Pools

The City had invested \$13,384,079 in the Colorado Government Liquid Asset Trust (ColoTrust) which has a credit rating of AAAm by Standard and Poor's. ColoTrust is an investment vehicle established for local government entities in Colorado to pool surplus funds and is regulated by the State Securities Commissioner. It operates similarly to a money market fund and each share is equal in value to \$1.00. Investments consist of U.S. Treasury and U.S. Agency securities. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities owned are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the entities.

ColoTrust is not a 2a7-like external investment pool. The unit of account is each share held, and the value of the position would be the fair value of the pool's share price multiplied by the number of shares held. The government-investor does not "look through" the pool to report a pro rata share of the pool's investments, receivables, and payables.

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# NOTE 4: <u>CAPITAL ASSETS</u>

	Balance 12/31/2021	Additions	Deletions	Balance 12/31/2022
Governmental Activities				
Capital Assets, Not				
Depreciated				
Land	\$ 125,693	\$-	\$-	\$ 125,693
Easements	5,935			5,935
Total Capital Assets,				
Not Depreciated	131,628			131,628
Capital Asset, Being Depreciated				
Buildings and Improvements	2,301,883	67,713	-	2,369,596
Pool	611,460	-	-	611,460
Infrastructure	2,106,964	-	-	2,106,964
Machinery and Equipment	1,397,325	1,526,766	199,693	2,724,398
Total Capital Assets,				
Being Depreciated	6,417,632	1,594,479	199,693	7,812,418
Accumulated Depreciation				
Buildings and Improvements	1,871,156	136,726	-	2,007,882
Pool	535,329	13,779	-	549,108
Infrastructure	1,547,818	125,827	-	1,673,645
Machinery and Equipment	1,071,487	254,900	142,354	1,184,033
Total Depreciation	5,025,790	531,232	142,354	5,414,668
Capital Assets, Depreciated				
Net	1,391,842	1,063,247	57,339	2,397,750
Net Capital Assets	\$ 1,523,470	\$ 1,063,247	\$ 57,339	\$ 2,529,378

Depreciation expense was charged to functions/programs of the City as follows:

Governmental Activities	
General Government	\$ 106,022
Public Safety	161,866
Public Works	199,992
Parks and Recreation	63,352
Total	<u>\$ 531,232</u>

# NOTE 4: <u>CAPITAL ASSETS</u> (Continued)

	Balance 12/31/2021	Additions	Deletions	Balance 12/31/2022	
Business-Type Activities					
Capital Assets, Not					
Depreciated					
Land	\$ 79,425	\$ -	\$ -	\$ 79,425	
Water Rights	1,155,702		23,400	1,132,302	
Total Capital Assets,					
Not Depreciated	1,235,127		23,400	1,211,727	
Capital Asset, Being					
Depreciated					
Water Treatment Plant	4,623,399	-	-	4,623,399	
Transmission and Distribution		-	-	7,499,542	
Regional Assets	28,138,879	-	-	28,138,879	
Machinery and Equipment	2,565,083	30,657	-	2,595,740	
Total Capital Assets,					
Being Depreciated	42,826,903	30,657		42,857,560	
Accumulated Depreciation					
Water Treatment Plant	3,512,465	130,719	-	3,643,184	
Transmission and Distribution	5,309,210	223,968	-	5,533,178	
Regional Assets	13,473,286	722,491	-	14,195,777	
Machinery and Equipment	1,724,693	115,547		1,840,240	
Total Depreciation	24,019,654	1,192,725		25,212,379	
Capital Assets, Depreciated					
Net	18,807,249	(1,162,068)		17,645,181	
Not Conital Accest	¢ 20.042.270	ć (1.100.000)	ć 22.400	ć 19.956.000	
Net Capital Assets	\$ 20,042,376	\$ (1,162,068)	\$ 23,400	\$ 18,856,908	

# NOTE 5: LONG-TERM DEBT

The following is a summary of the City's long-term debt transactions for the year ended December 31, 2022:

<b>Governmental Activities</b>	12/	31/2021					12/	31/2022	Due V	Vithin	
	В	alance	Increases		Deci	Decreases		Balance		One Year	
Compensated Absences	\$	78,563	\$	-	\$	209	\$	78,354	\$	-	

Compensated absences are expected to be liquidated with revenues from the General Fund.

# NOTE 5: LONG-TERM DEBT (Continued)

	12/31/2021				12/31/2022	Due Within
<b>Business-Type Activities</b>	Balance	Increa	ises	Decreases	Balance	One Year
Revenue Refunding Bonds Notes from direct	\$ 9,913,000	\$	-	\$ 68,000	\$ 9,845,000	\$ 73,000
borrowings	3,839,615		-	911,522	2,928,093	943,761
Compensated Absences	13,709		-	2,006	11,703	
Total	\$13,766,324	\$	-	\$ 981,528	\$12,784,796	\$1,016,761

#### Water Enterprise Revenue Refunding Bonds, Series 2021A and 2021B

In January 2021, the City issued Water Enterprise Revenue Refunding Bonds, Series 2021A and 2021B in the amount of \$9,184,000 and \$789,000, respectively. Proceeds of the bonds were used to refund the City's Series 2013A and 2013B Water Revenue Refunding and Improvement Bonds. The 2021A bonds carry an interest rate of 2.97% and the 2021B bonds carry an interest rate of 2.15%. Semi-annual interest payments are due on June 1 and December 1 and principal payments are due annually on December 1. The 2021A bonds mature on December 1, 2033 and the 2021B bonds mature on December 1, 2026.

The advance refunding of the 2013 bonds reduced the present value of the future debt service payments. The City's net present value benefit of the advance refunding is \$1,427,793. The savings were available due to improved bond market conditions (i.e., lower interest rates). The reacquisition price exceeded the net carrying amount of the old debt by \$309,154. This amount has been deferred and is being amortized over the remaining life of the refunded debt. At December 31, 2022, the balance of the deferred charges is \$262,401.

The annual debt service requirements on the outstanding bonds are as follows:

Year Ended December 31,	F	Principal	Interest			Total	
2023	\$	73,000	\$	299,698	\$	372,698	
2024		97,000		322,260		419,260	
2025	545,000			768,254		1,313,254	
2026		900,000		1,111,980		2,011,980	
2027		1,041,000		1,234,404		2,275,404	
2028-2032		5,941,000		6,512,641	1	2,453,641	
2033		1,248,000		1,277,328		2,525,328	
Total	\$	9,845,000	\$1	1,526,565	\$2	1,371,565	

# **NOTE 5:** <u>LONG-TERM DEBT</u> (Continued)

# **Notes from Direct Borrowings**

# 2003 Colorado Water Resources and Power Development Authority (CWRPDA) Loan

In November 2003, the City entered into a loan agreement with CWRPDA in the amount of \$12,999,093. Proceeds of the loan were used to finance costs of water facilities. The loan carries an interest rate of 3.51%. Principal and interest payments in the amount of \$899,932 are due semi-annually on June 1 and December 1 through 2025. On December 31, 2022, the outstanding balance on the loan is \$2,075,742.

# 2005 Colorado Water Resources and Power Development Authority (CWRPDA) Drinking Water Revolving Fund Direct Loan

In December 2004, the City entered into an agreement with CWRPDA to obtain a Drinking Water Revolving Fund Direct Loan in the amount of \$800,000. Proceeds of the loan were used to finance improvements to the City's south water treatment plant, acquiring and constructing finished water storage facilities and finished water pipelines, and raw water conveyance and consolidation for the south water treatment plant. The loan carries an interest rate of 3.5%. Principal and interest payments in the amount of \$53,939 are due semi-annually on June 1 and December 1 through 2025. On December 31, 2022, the outstanding balance on the loan is \$152,351.

# 2009 Colorado Water Resources and Power Development Authority (CWRPDA) Drinking Water Revolving Fund ARRA Direct Loan

In October 2009, the City entered into an agreement with CWRPDA to obtain a Drinking Water Revolving Fund ARRA Direct Loan in the amount of \$2,000,000. Proceeds of the loan were used to provide funding for drilling, testing, and construction of two additional wells. The loan carries no interest. Principal payments in the amount of \$50,000 are due semi-annually on June 1 and December 1 through 2029. On December 31, 2022, the outstanding balance on the loan is \$700,000.

# NOTE 5: LONG-TERM DEBT (Continued)

## Notes from Direct Borrowings (Continued)

The annual debt service requirements on the outstanding notes are as follows:

Year Ended December 31,	Principal		_	Interest		Total
2023	\$	943,761		\$ 1,053,946		\$ 1,997,707
2024		995,510		1,035,083		2,030,593
2025		588,822		593,432		1,182,254
2026		100,000		-		100,000
2027		100,000		-		100,000
2028-2029		200,000	_		_	200,000
Total	\$	2,928,093	_	\$ 2,682,461	_	\$5,610,554

## NOTE 6: INTERFUND TRANSFERS

During the year ended December 31, 2022, the Water Fund and the Conservation Trust Fund transferred \$613,545 and \$45,000, respectively, to the General Fund to cover administrative expenses. The General Fund transferred \$4,580 to the Capital Projects Fund, \$1,131 to the Pool, Park, and Recreation Fund, and \$4,580 to the Perpetual Care Reserve Fund to cover capital and administrative expenses.

# NOTE 7: <u>STATEWIDE DEFINED BENEFIT PENSION PLAN</u>

#### **Summary of Significant Accounting Policies**

*Pensions.* The City participates in the Statewide Defined Benefit Plan (SWDBP), a costsharing multiple-employer defined benefit pension fund administered by the Fire and Police Pension Association of Colorado ("FPPA"). The net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the

SWDBP have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **NOTE 7:** <u>STATEWIDE DEFINED BENEFIT PENSION PLAN</u> (Continued)

#### **General Information about the SWDBP**

*Plan description.* The SWDBP covers substantially all full-time firefighter and police officer employees of participating fire or police departments in Colorado hired on or after April 8, 1978, provided that they are not already covered by a statutorily exempt plan. As of August 1, 2003, the SWDBP may include fire department clerical and other personnel whose services are auxiliary to fire protection. Plan benefits are specified in Title 31, Articles 30, 30.5 and 31 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth in the FPPA Rules and Regulations, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. FPPA issues a publicly available comprehensive annual financial report that can be obtained at <u>www.fppaco.org.</u>

*Benefits provided.* A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55. Effective January 1, 2021, a member may also qualify for a normal retirement pension if the members combined years of service and age equals at least 80, with a minimum age of 50 (Rule of 80).

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' pensionable earnings for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated Social Security employers will be reduced by the amount of Social Security income payable to the member annually. Effective January 1, 2007, members covered under the Statewide Defined Benefit Social Security Component will receive half the benefit when compared to the Statewide Defined Benefit Plan. Benefit adjustments paid to retired members are evaluated annually and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W).

A member is eligible for early retirement after completion of 30 years of service or attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' pensionable earnings for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

## **NOTE 7:** <u>STATEWIDE DEFINED BENEFIT PENSION PLAN</u> (Continued)

## General Information about the SWDBP (Continued)

*Contributions.* Contribution rates for employers and members may be increased equally by the FPPA Board of Directors upon approval through an election by both the employers and members.

In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates increased 0.5 percent annually through 2022 to a total of 12 percent of pensionable earnings. Employer contributions increase 0.5 percent annually beginning in 2021 through 2030 to a total of 13.0 percent of pensionable earnings.

In 2021, members of the SWDB plan and their employers are contributing at the rate of 11.5 percent and 8.5 percent, respectively, of pensionable earnings for a total contribution rate of 20.0 percent. Contributions from members and employers of departments reentering the system are established by resolution and approved by the FPPA Board of Directors. The member and employer contribution rates will increase through 2030 as described above for the non-reentering departments.

Effective January 1, 2021, reentry departments may submit a resolution to the FPPA Board of Directors to reflect the actual cost of reentry by department. Each reentry department is responsible to remit contributions to the plan in accordance with their most recent FPPA Board of Directors approved resolution. The contribution rate for members and employers of affiliated social security employers is 5.75 percent and 4.25 percent, respectively, of pensionable earnings for a total contribution rate of 10.0 percent in 2021.

Per the 2014 member election, members of the affiliate social security group had their required contribution rate increase 0.25 percent annually beginning in 2015 through 2022 to a total of 6 percent of pensionable earnings. Employer contributions will increase 0.25 percent annually beginning in 2021 through 2030 to a total of 6.5 percent of pensionable earnings.

### **NOTE 7:** <u>STATEWIDE DEFINED BENEFIT PENSION PLAN</u> (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

On December 31, 2022, the City reported a net pension asset of \$415,889 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2021 and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of January 1, 2021.

The City's proportion of the net pension asset was based on City contributions to the SWDBP for the calendar year 2021 relative to the total contributions of participating employers to the SWDBP.

On December 31, 2021, the City's proportion was 0.076 percent, which is an increase of 0.0009 from its proportion measured as of December 31, 2020. For the year ended December 31, 2022, the City recognized pension expense of (\$151,911). On December 31, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of Resources
Difference between expected and actual experience	\$96,883	\$8,361
Changes of assumptions or other inputs	\$47,758	N/A
Net difference between projected and actual earnings on pension plan investments	N/A	\$208,367
Changes in proportion and differences between contributions recognized and proportionate share of contributions	\$73,566	\$46,729
Contributions subsequent to the measurement date	\$44,194	N/A
Total	\$262,401	\$263,457

## **NOTE 7:** <u>STATEWIDE DEFINED BENEFIT PENSION PLAN</u> (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$44,194 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as an increase of the net pension asset in the year ending December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31,	
2023	(\$58,799)
2024	(\$29,685)
2025	(\$6,864)
2026	\$26,595
2027	\$21,533
Thereafter	\$1,970

Actuarial assumptions. The actuarial valuations for the SWDBP were used to determine the total pension liability and actuarially determined contributions for the fiscal year ended December 31, 2020. The valuations used the following actuarial assumptions and other inputs:

Total Pension Liability	
Actuarial Valuation Date	January 1, 2022
Actuarial Method	Entry Age Normal
Amortization Method	N/A
Amortization Period	N/A
Long-term Investment Rate of Return *	7.0%
Projected Salary Increases	4.25%-11.25%
Cost of Living Adjustments (COLA)	0.0%
* Includes Inflation at	2.5%

#### **NOTE 7:** <u>STATEWIDE DEFINED BENEFIT PENSION PLAN</u> (Continued)

Actuarial Determined Contributions

Actuarial Valuation Date	January 1, 2021
Actuarial Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 years
Long-term Investment Rate of Return *	7.0%
Projected Salary Increases	4.25%-11.25%
Cost of Living Adjustments (COLA)	0.0%
* Includes Inflation at	2.5%

For determining the total pension liability, the post-retirement mortality tables for nondisabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale of all years. The pre-retirement offduty mortality tables are adjusted to 50% of the PR-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2018 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The actuarial assumption changes were effective January 1, 2019. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

The SWDBP's long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each majorasset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation (assumed at 2.5 percent).

## **NOTE 7:** <u>STATEWIDE DEFINED BENEFIT PENSION PLAN</u> (Continued)

The SWDBP's long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund target asset allocation are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	39.00%	8.23%
Equity Long/Short	8.00%	6.87%
Private Markets	26.00%	10.63%
Fixed Income – Rates	10.00%	4.01%
Fixed Income – Credit	5.00%	5.25%
Absolute Return	10.00%	5.60%
Cash	2.00%	2.32%
Total	100.00%	

*Discount rate.* Projected benefits payments are required to be discounted to their actuarial present values using a Single Discount Rat that reflects 1)a long-term expected rate of return on pension plan investments(to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and 2) tax-exempt municipal bond rat based on an index of 20 year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

The expected rate of return on pension plan investments is 7.00 percent; the municipal bond rate is 2.00 percent (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release); and the resulting single discount rate is 7.00 percent.

# **NOTE 7:** <u>STATEWIDE DEFINED BENEFIT PENSION PLAN</u> (Continued)

Sensitivity of the City's proportionate share of the net pension asset (liability) to changes in the discount rate. The following presents the proportionate share of the net pension liability/(asset) calculated using the discount rate of 7.00 percent, as well as what the proportionate share of the net pension liability/(asset) would be if it were calculated using a discount rate that is 1-percentage- point lower (6.0 percent) or 1-percentagepoint higher (8.0 percent) than the current rate:

	1% Decrease (6.00%)	Single Discount Rate Assumption (7.00%)	1% Increase (8.00%)
Proportionate share of			
the net pension			
liability/(asset)	(\$57,354)	(\$415,889)	(\$712,916)

*Pension plan fiduciary net position.* Detailed information about the SWDBP's fiduciary net position is available in FPPA's comprehensive annual financial report which can be obtained at <u>www.fppaco.org.</u>

# Subsequent Event

# Statewide Retirement Plan

During 2022, House Bill 22-1034 was signed into law. This legislation combines the assets and liabilities of the Statewide Defined Benefit Plan and Statewide Hybrid Plan to form the Statewide Retirement Plan effective January 1, 2023. The merger will result in increased longer-term stability for both plans in addition to simplification of administration, operation, and communication of benefits. The financial impact of the merger of plans is being determined.

# Actuarial Experience Study

During 2022, FPPA engaged Gabriel, Roeder Smith & Co. to complete the actuarial experience study. The FPPA Board of Directors accepted the findings of the study at its July 29, 2022 meeting. These assumptions will be included in the Statewide Retirement Plan valuation as of January 1, 2023.

#### NOTE 8: OTHER RETIREMENT COMMITMENTS

#### Statewide Death and Disability Plan

*Plan Description* – The City participates in the Statewide Death and Disability Plan, a costsharing multiple-employer defined benefit death and disability plan administered by the Fire & Police Pension Association of Colorado (FPPA). Contributions to the plan are used solely for the payment of death and disability benefits. Benefits are established by State statutes and generally allow for benefits upon the death or disability of a plan member prior to retirement. FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by contacting FPPA at <u>www.fppaco.org</u>.

*Funding Policy* - The contribution requirements are established by State statutes. The City Council determines the contribution split between employees and the City. No contributions are required for employees hired prior to January 1, 1997. For employees hired on or after January 1, 1997, the employees contributed 2.8% of base salaries during the year ended December 31, 2022. Contributions to the plan for the years ended December 31, 2022, 2021, and 2020 were \$15,165, \$17,945, and \$12,745, respectively, equal to the required contributions for the year.

#### **Deferred 457 Compensation Plan**

The City's employees participate in a deferred compensation plan created in accordance with Internal Revenue Code 457. The deferred compensation plan is optional for employees. The City matches the contribution of participating employees up to 3 percent after the employee has been employed by the City for one year. During the year ended December 31, 2022, 2021 and 2020, the City contributed \$32,100, \$35,468, and \$37,484, respectively, to the plan. The plan investments are managed by One America.

#### NOTE 9: COMMITMENTS AND CONTINGENCIES

#### **Claims and Judgments**

The City participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the City may be required to reimburse the grantor government. As of December 31, 2022, significant amounts of grant expenditures have not been audited but the City believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the City.

## *NOTE 9: COMMITMENTS AND CONTINGENCIES* (Continued)

#### **Tabor Amendment**

In November 1992, Colorado voters passed an amendment to the State Constitution, Article X, Section 20 (the "Tabor Amendment"), which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local government. The Tabor Amendment is complex and subject to judicial interpretations. The City believes it has complied with the Amendment.

In November 1994, voters within the City approved the collection, retention, and expenditure of state grants, all sales and use taxes and all other revenue generated by the City in 1995 and subsequent years without limitation, notwithstanding the provisions of the Amendment.

The City has established a reserve, representing 3% of qualifying expenditures, as required by the amendment. On December 31, 2022, the emergency reserve of \$115,000 was reported as a restriction of net position and fund balance in the Governmental Activities and General Fund, respectively.

# NOTE 10: CHANGE IN ACCOUNTING PRINCIPLES - LEASES

For the year ended December 31, 2022, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 87, Leases. GASB 87 enhances the relevance and consistency of information for the government's leasing activities. For lessees, the accounting standard establishes requirements for lease accounting based on the principle that leases are financings of the right to use a leased asset, The standard also establishes requirements for lessers to recognize a lease receivable and deferred inflow of resources. The City has determined that it has no agreements that would require disclosure under the new standard.

**REQUIRED SUPPLEMENTARY INFORMATION** 

# BUDGETARY COMPARISON SCHEDULE GENERAL FUND Year Ended December 31, 2022

				VARIANCE	
	ORIGINAL	FINAL		Positive	2021
	BUDGET	BUDGET	ACTUAL	(Negative)	ACTUAL
REVENUES					
Property Taxes	\$ 726,390	\$ 726,390	\$ 735,522	\$ 9,132	\$ 614,927
Specific Ownership Taxes	99,000	99,000	95,321	(3,679)	100,452
Sales and Use Tax	1,301,732	1,301,732	1,427,127	125,395	1,356,586
Franchise Fees	188,500	188,500	225,249	36,749	193,285
Intergovernmental Revenue	208,455	208,455	245,379	36,924	275,796
Licenses and Permits	113,050	113,050	114,913	1,863	111,681
Charges for Services	127,000	127,000	219,351	92,351	395,081
Fines and Forfeitures	125,000	125,000	55,817	(69,183)	115,760
Sale of Assets	90,000	250,000	303,808	53,808	93,172
Earnings on Investments	14,589	14,589	80,241	65,652	8,029
Miscellaneous	388,902	388,902	172,858	(216,044)	157,521
TOTAL REVENUES	3,382,618	3,542,618	3,675,586	132,968	3,422,290
EXPENDITURES					
Current					
General Government	991,020	991,020	948,630	42,390	1,008,046
Public Safety	1,704,755	1,704,755	1,301,413	403,342	1,531,870
Public Works	794,331	954,331	1,339,560	(385,229)	998,067
Planning	261,725	261,725	234,412	27,313	181,800
Parks and Recreation	228,100	228,100	266,555	(38,455)	152,778
Debt Service					
Principal	-	-	-	-	-
Interest					
TOTAL EXPENDITURES	3,979,931	4,139,931	4,090,570	49,361	3,872,561
TOTAL EXTENDITORES	3,373,331	4,133,331	4,050,570	+3,301	5,672,501
EXCESS OF REVENUES OVER					
(UNDER) EXPENDITURES	(597,313)	(597,313)	(414,984)	182,329	(450,271)
(0	(007)0107	(007)010)	(12.)00.)		(100)=7=7
OTHER FINANCING SOURCES (USES)					
Transfers In	658,905	658,905	658,545	(360)	618,208
Transfers Out	(12,500)	(12,500)	(10,291)	2,209	(16,732)
TOTAL OTHER FINANCING SOURCES (USES)	646,405	646,405	648,254	1,849	601,476
CHANGE IN FUND BALANCE	49,092	49,092	233,270	184,538	151,205
FUND BALANCES, Beginning		-	2,284,231	2,284,231	2,133,026
	¢ (0.000	ė (0.000	6 0 547 501	¢ 0.400 700	¢ 2 204 224
FUND BALANCES, Ending	\$ 49,092	\$ 49,092	\$ 2,517,501	\$ 2,468,769	\$ 2,284,231

## SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FPPA STATEWIDE DEFINED BENEFIT PENSION PLAN

#### Years Ended December 31,

	 2021	2020		2019	2018
Proportion of the Net Pension Liability (Asset)	0.07674%		0.06721%	0.08206%	0.09000%
Proportionate Share of the Net Pension Liability (Asset)	\$ (415,889)	\$	(145,907)	\$ (46,408) \$	113,889
Covered payroll	\$ 447,343	\$	514,269	\$ 580,095 \$	579,258
Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	-92.97%		-28.37%	-8.00%	19.66%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	116.20%		106.70%	101.90%	95.20%

NOTE: Information for the prior one year was not available for this report

 2017	 2016	2015	2014 203			2013
0.0990%	9.5000%	0.0990%		0.0910%		0.0870%
\$ (142,635)	\$ 34,380	\$ (1,742)	\$	(77,479)	\$	(102,775)
\$ 555,473	\$ 439,514	\$ 469,653	\$	388,051	\$	355,764
-25.68%	7.82%	-0.37%		-19.97%		-28.89%
106.30%	98.20%	100.10%		105.80%		106.80%

# SCHEDULE OF THE CITY'S CONTRIBUTIONS FPPA STATEWIDE DEFINED BENEFIT PENSION PLAN

#### Years Ended December 31,

	2022 2021		 2020		2019	
Contractually Required Contributions	\$	44,194	\$ 37,962	\$ 43,184	\$	48,382
Contributions in Relation to the Contractually Required Contributions		44,194	 37,962	 43,184		48,382
Contribution Deficiency (Excess)	\$	-	\$ _	\$ -	\$	-
Covered payroll	\$	475,341	\$ 447,343	\$ 514,269	\$	580,095
Contributions as a Percentage of Covered Payroll		9.30%	8.49%	8.40%		8.34%

NOTE: Information for the prior one year was not available for this report.

 2018		2017	 2016	 2015	 2014			
\$ 48,274	\$	46,393	\$ 36,899	\$ 37,852	\$ 32,758			
 48,274		46,393	 36,899	 37,852	 32,758			
\$ _	\$	-	\$ -	\$ _	\$ -			
\$ 579,258	\$	555,473	\$ 439,514	\$ 469,653	\$ 388,051			
8.33% 8.35%			8.40%	8.06%	8.44%			

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS December 31, 2022

		SPECIAL REV	'ENUE	FUNDS				
	CON	ISERVATION	PC	OOL, PARK		CAPITAL		STREET
		TRUST	AND	RECREATION	F	PROJECTS	IMP	ROVEMENT
		FUND		FUND		FUND		FUND
ASSETS Cash and Investments	\$	111,192	\$	489,116	Ś	220,257	\$	799,895
Accounts Receivable	ې 	-	ې 	- 409,110	Ş	-	ې 	64,074
TOTAL ASSETS	\$	111,192	\$	489,116	\$	220,257	\$	863,969
LIABILITIES AND FUND BALANCE LIABILITIES								
Accounts Payable	\$	-	\$	-	\$	-	\$	-
TOTAL LIABILITIES		_		-				
FUND EQUITY Fund Balance								
Restricted		111,192		489,116		-		863,969
Committed		-		-		220,257		-
Assigned		-		-		-		-
TOTAL FUND EQUITY		111,192		489,116		220,257		863,969
TOAL LIABILITIES AND FUND BALANCES	\$	111,192	\$	489,116	\$	220,257	\$	863,969

	FUND		
PE	ERPETUAL		
CAF	RE RESERVE		
	FUND	TOTALS	
\$	281,110	\$ 1,901,570 64,074	
\$	281,110	\$ 1,965,644	_
			-
\$	-	\$-	_
	_	_	
			-
	281,110	1,745,387	
	-	220,257	
	-	-	_
	281,110	1,965,644	_
\$	281,110	\$ 1,965,644	_

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS Year Ended December 31, 2022

	S	PECIAL REV	/ENU	E FUNDS				
	CON	SERVATION	I P	OOL, PARK		CAPITAL		STREET
			AND	RECREATION	F	PROJECTS	IMP	ROVEMENT
		FUND		FUND		FUND		FUND
REVENUES								
Sales and Use Taxes	\$	-	\$	-	\$	-	\$	357,590
Intergovernmental Revenue		49,010		-		-		-
Charges for Services		-		41,157		-		-
Interest Income		1,289		9,080		1,611		8,274
Miscellaneous		-		-		-		-
TOTAL REVENUES		50,299		50,237		1,611		365,864
EXPENDITURES								
Current								
Parks and Recreation		-		101,697		-		-
Capital Outlay		-		-		155,408		137,490
TOTAL EXPENDITURES		-		101,697		155,408		137,490
EXCESS OF REVENUES OVER								
(UNDER) EXPENDITURES		50,299		(51,460)		(153,797)		228,374
OTHER FINANCING SOURCES (USES)								
Transfers In		-		1,131		4,580		-
Transfers Out		(45,000)		-		-		-
TOTAL OTHER FINANCING		(45.000)		1,131		4,580		
SOURCES (USES)		(45,000)		1,151		4,560		
500NCE5 (05E5)								
NET CHANGE IN FUND BALANCES		5,299		(50,329)		(149,217)		228,374
FUND BALANCES, Beginning		105,893		539,445		369,474		635,595
FUND BALANCES, Ending	\$	111,192	\$	489,116	\$	220,257	\$	863,969

PE	RMANENT	
	FUND	
PI	ERPETUAL	
CA	RE RESERVE	
	FUND	TOTALS
\$	-	\$ 357,590
Ŷ	_	49,010
	-	
	-	41,157
	4,475	24,729
	-	-
	4,475	472,486
	_	101,697
	_	292,898
		252,050
	-	394,595
	4,475	77,891
	, -	
	4,580	10,291
	-	(45,000)
	4,580	(34,709)
	9,055	43,182
	272,055	1,922,462
\$	281,110	\$ 1,965,644

## BUDGETARY COMPARISON SCHEDULE CONSERVATION TRUST FUND Year Ended December 31, 2022

	ORIGINAL BUDGET		FINAL BUDGET		ACTUAL		VARIANCE Positive (Negative)		 2021 ACTUAL
REVENUES Intergovernmental Revenue	\$	45,000	\$	45,000	\$	49,010	\$	4,010	\$ 47,513
Interest Income		-		-		1,289		1,289	 13
TOTAL REVENUES		45,000		45,000		50,299		5,299	 47,526
EXPENDITURES									
Capital Outlay				-		-		-	 12
TOTAL EXPENDITURES		_		-		-		-	 12
EXCESS OF REVENUES OVER									
(UNDER) EXPENDITURES		45,000		45,000		50,299		5,299	 47,514
OTHER FINANCING SOURCES									
Transfers Out		(45,000)		(45,000)		(45,000)		-	 (45,000)
CHANGE IN FUND BALANCE		-		-		5,299		5,299	2,514
FUND BALANCES, Beginning		-		-		105,893		105,893	 103,379
FUND BALANCES, Ending	\$		\$		\$	111,192	\$	111,192	\$ 105,893

# BUDGETARY COMPARISON SCHEDULE POOL, PARK, AND RECREATION FUND Year Ended December 31, 2022

					VARIANCE					
		RIGINAL		FINAL			F	Positive	2021	
	E	BUDGET		BUDGET		ACTUAL	(N	legative)		ACTUAL
REVENUES										
Charges for Services	\$	54,800	\$	54,800	\$	41,157	\$	(13,643)	\$	35,404
Interest Income		1,000	,	1,000	,	9,080	,	8,080	,	828
TOTAL REVENUES		55,800		55,800		50,237		(5,563)		36,232
EXPENDITURES Parks and Recreation		105,300		105,300		101,697		3,603		81,698
Faiks and Necleation		105,500		105,500		101,097		3,003		81,098
TOTAL EXPENDITURES		105,300		105,300		101,697		3,603		81,698
EXCESS OF REVENUES OVER										
(UNDER) EXPENDITURES		(49,500)		(49,500)		(51,460)		(1,960)		(45,466)
OTHER FINANCING SOURCES						4 4 2 4		4 4 2 4		10
Transfers In Transfers Out		-		-		1,131		1,131		49
Transfers Out		(32,000)		(32,000)		-		32,000		-
TOTAL OTHER FINANCING										
SOURCES (USES)		(32,000)		(32,000)		1,131		33,131		49
						,		,		
CHANGE IN FUND BALANCE		(81,500)		(81,500)		(50,329)		31,171		(45,417)
FUND BALANCES, Beginning		81,500		81,500		539,445		457,945		584,862
FUND BALANCES, Ending	\$		\$		\$	489,116	\$	489,116	\$	539,445

# BUDGETARY COMPARISON SCHEDULE CAPITAL PROJECTS FUND Year Ended December 31, 2022

		GINAL DGET	E	FINAL 3UDGET	 ACTUAL	VARIANCE Positive (Negative)		/	2021 ACTUAL
REVENUES									
Intergovernmental Revenue	\$	-	\$	-	\$ -	\$	-	\$	-
Interest Income Miscellaneous		400		400	1,611		1,211		54 500
Wiscenarieous									
TOTAL REVENUES		400		400	 1,611		1,211		554
EXPENDITURES									
Capital Outlay	7	00,000		700,000	155,408		544,592		61,056
TOTAL EXPENDITURES	7	00,000		700,000	 155,408		544,592		61,056
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(6	99,600)		(699,600)	 (153,797)		545,803		(60,502)
OTHER FINANCING SOURCES Transfers In	7	700,000		700,000	 4,580		(695,420)		7,335
CHANGE IN FUND BALANCE		400		400	(149,217)		(149,617)		(53,167)
FUND BALANCES, Beginning		-			 369,474		369,474		422,641
FUND BALANCES, Ending	\$	400	\$	400	\$ 220,257	\$	219,857	\$	369,474

## BUDGETARY COMPARISON SCHEDULE STREET IMPROVEMENT FUND Year Ended December 31, 2022

		)RIGINAL BUDGET	1	FINAL BUDGET		ACTUAL	I	ARIANCE Positive Vegative)		2021 ACTUAL
REVENUES	<u> </u>		<u>_</u>		÷	257 500	<u>,</u>	CT 500	<u>,</u>	227 042
Sales and Use Tax Interest Income	\$	290,000	\$	290,000	\$	357,590 8,274	\$	67,590 8,274	\$	337,813 35
TOTAL REVENUES		290,000		290,000		365,864		75,864		337,848
EXPENDITURES										
Capital Outlay		290,000		290,000		137,490		152,510		79,690
TOTAL EXPENDITURES		290,000		290,000		137,490		152,510		79,690
CHANGE IN FUND BALANCE		-		-		228,374		228,374		258,158
FUND BALANCES, Beginning		-		-		635,595		635,595		377,437
FUND BALANCES, Ending	\$	-	\$	-	\$	863,969	\$	863,969	\$	635,595

# BUDGETARY COMPARISON SCHEDULE PERPETUAL CARE RESERVE FUND Year Ended December 31, 2022

	IGINAL JDGET	-	INAL IDGET	ACTUAL	I	ARIANCE Positive Jegative)	 2021 ACTUAL
REVENUES Interest Income	\$ 200	\$	200	\$ 4,475	\$	4,275	\$ 135
TOTAL REVENUES	 200		200	 4,475		4,275	 135
EXPENDITURES Cemetery Care	 -		-	 			 
TOTAL EXPENDITURES	 -		-	 -		-	 -
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	 200		200	 4,475		4,275	 135
OTHER FINANCING SOURCES (USES) Transfers In	 6,000		6,000	 4,580		(1,420)	 9,348
CHANGE IN FUND BALANCE	6,200		6,200	9,055		2,855	9,483
FUND BALANCES, Beginning	 -		-	 272,055		272,055	 262,572
FUND BALANCES, Ending	\$ 6,200	\$	6,200	\$ 281,110	\$	274,910	\$ 272,055

# BUDGETARY COMPARISON SCHEDULE WATER FUND Year Ended December 31, 2022

				VARIANCE	
	ORIGINAL	FINAL		Positive	2021
	BUDGET	BUDGET	ACTUAL	(Negative)	ACTUAL
REVENUES					
Charges for Services	\$ 2,828,500	\$ 2,828,500	\$ 2,791,737	\$ (36,763)	
Tap Fees and Contributions	40,000	40,000	157,171	117,171	139,872
Debt Retirement	1,360,502	1,360,502	1,261,180	(99,322)	1,286,741
Bulk Water Sales	174,000	174,000	145,778	(28,222)	-
Interest Revenue	32,000	7,000	119,752	112,752	7,104
Other Revenues	83,200	83,200	78,060	(5,140)	75,079
Transfers In	31,765	56,765		(56,765)	
TOTAL REVENUES	4,549,967	4,549,967	4,553,678	3,711	4,247,776
EXPENDITURES					
Current					
Administration	95,000	95,000	121,467	(26,467)	170,110
Personnel Services	508,170	508,170	599,358	(20,407)	608,201
Water System	1,185,391	1,185,391	828,375	357,016	758,235
Water Distribution	111,500	111,500	83,608	27,892	87,933
Debt Service	1,349,920	1,349,920	1,370,837	(20,917)	1,892,654
Transfers Out	613,905	613,905	613,545	360	573,208
Capital Outlay	633,500	633,500	30,657	602,843	354,389
				/	
TOTAL EXPENDITURES	4,497,386	4,497,386	3,647,847	849,539	4,444,730
CHANGE IN NET POSITION,	÷ ======				
Budgetary Basis	\$ 52,581	\$ 52,581	905,831	\$ 853,250	(196,954)
Adjustments to GAAP Basis					
Capital Outlay			30,657		278,863
Loan Principal Payments			979,522		1,497,454
Depreciation			(1,192,725)		(1,242,027)
CHANGE IN NET POSITION, GAAP Basis			723,285		337,336
NET POSITION, Beginning			16,078,036		15,740,700
NET POSITION, Ending			\$ 16,801,321		\$ 16,078,036

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUND - SCHOOL DEDICATION FEES Year Ended December 31, 2022

	CUSTODIAL FUND
ADDITIONS Interest Income	\$ 44
DEDUCTIONS Miscellaneous	18,564
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	(18,520)
NET POSITION, Beginning	18,520
NET POSITION, Ending	<u>\$</u> -

COMPLIANCE

Form Approved OMB No. 2125-0032

The public report burden for this information colle	ection is estimated to ave	rage 380 hours annually.		ON	IB No. 2125-003
			STATE:		
LOCAL HIGHWAY	FINANCE REPORT		YEAR ENDING (mm/yy): 12/22		
This Information From The Records Of:		Prepared By:	12/22		
TOWN OF FLORENCE			HALF OF LORI COBLER		
I. DISPOSITION OF HIGHW	AY-USER REVENUES A	VAILABLE FOR LOCAL	. GOVERNMENT EXPEN	DITURE	
	A. Local	B. Local	C. Receipts from	D. I	Receipts from
ITEM	Motor-Fuel Taxes	Motor-Vehicle Taxes	State Highway- User Taxes	Fee	deral Highway dministration
I. Total receipts available				, ,	
2. Minus amount used for collection expenses	_				
<ol> <li>Minus amount used for nonhighway purposes</li> </ol>					
4. Minus amount used for mass transit	-				
5. Remainder used for highway purposes		1			
II. RECEIPTS FOR ROAD AND STRE	ET PURPOSES	III. EXPENDITU	RES FOR ROAD AND ST		URPOSES
ITEM	AMOUNT		TEM		AMOUNT
A. Receipts from local sources:		A. Local highway expe			
1. Local highway-user taxes		1. Capital outlay (fro	m page 2)	\$	-
a. Motor Fuel (from Item I.A.5.)	_	2. Maintenance:		\$	488,314.7
b. Motor Vehicle (from Item I.B.5.)	_	3. Road and street s			
c. Total (a.+b.)		a. Traffic control o			
2. General fund appropriations	\$ <u>826,111.19</u>	b. Snow and ice r c. Other	emoval	\$	88,784.4
<ul><li>3. Other local imposts (from page 2)</li><li>4. Miscellaneous local receipts (from page 2)</li></ul>	\$ <u>111,747.36</u>	d. Total (a. throu	ab o )	\$	<u>35,168.8</u> 123,953.2
<ol> <li>Miscellaneous local receipts (from page 2)</li> <li>Transfers from toll facilities</li> </ol>	ъ -		ation & miscellaneous	\$	123,953.2
6. Proceeds of sale of bonds and notes:		5. Highway law enfor		\$	477,505.5
a. Bonds - Original Issues		6. Total (1 through 5		\$	1,089,773.5
b. Bonds - Refunding Issues		B. Debt service on loc	al obligations:		1,000,110.0
c. Notes		1. Bonds:	Ŭ		
d. Total (a. + b. + c.)	\$ -	a. Interest			
7. Total (1 through 6)	\$ 937,858.55	b. Redemption			
. Private Contributions		c. Total (a. + b.)		\$	-
C. Receipts from State government		2. Notes:			
(from page 2)	\$ 151,915.01	a. Interest		_	
D. Receipts from Federal Government	¢	b. Redemption		<b></b>	
(from page 2) E. Total receipts (A.7 + B + C + D)	\$ - \$ 1,089,773.56	<u>c.</u> Total (a. + b.) 3. Total (1.c + 2.c)		\$	-
$\mathbf{L} = \mathbf{L} + \mathbf{C} + \mathbf{D} + \mathbf{D} + \mathbf{C} + \mathbf{D} + \mathbf{D} + \mathbf{C} + \mathbf{D} + $	φ 1,009,775.50	C. Payments to State 1	for highways	ψ	-
		D. Payments to toll fac			
		E. Total expenditures		\$	1,089,773.50
		IWAY DEBT STATUS			
	(Show all Opening Debt	entries at par) Amount Issued	Redemptions		Closing Debt
A. Bonds (Total)			Neudiliptions	\$	
1. Bonds (Refunding Portion)				\$	-
B. Notes (Total)	-			\$	-
	D STREET FUND BALA	NCE (RECEIPTS AND D	DISBURSEMENTS ONLY	)	
V. LOUAL NOAD AN			D. Ending Polonoo		conciliation
	P. Total Pagainta	C Total Disburgements			
A. Beginning Balance	B. Total Receipts \$ 1,089,773.56	C. Total Disbursements \$ 1,089,773.56		\$	-

LOCAL HIGHWAY FINANCE REPORT

#### II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

	- I		AMOUNT			
AMOUNT		ITEM A.4. Miscellaneous local receipts:				
<u> </u>	c. Parking Garage Fee	es				
<u> </u>						
		ts				
	<u>6 I. Total (a. through h.)</u>	0	\$			
	(0	Sarry forward to page	1)			
AMOUNT			AMOUNT			
\$ 135,514.7						
	2. Other Federal ag	jencies:				
		2				
\$ 16,400.2						
	e. U.S. Corps of	Engineers				
		gn t.)	\$			
<u> </u> \$ 151,915.0		0	\$			
	HIGHWAY	HIGHWAY	TOTAL			
			(c)			
			(-)			
			\$			
			\$			
			\$			
			\$			
			\$ \$ \$			
		\$-	\$ \$ \$			
eration		\$ -	\$ \$ \$ \$			
(4)	\$ -	\$	\$ \$ \$ \$ \$			
(4) 0. + 1.c.4)	\$ - \$ - yard to page 1)	\$ -	\$ \$ \$ \$			
	\$ 111,747.30 \$ 111,747.30 1) AMOUNT \$ 135,514.70 \$ 16,400.20 \$ 16,400.20 \$ 16,400.20 \$ 151,915.00 1)	a. Interest on investm         b. Traffic Fines & Pen         c. Parking Garage Fer         d. Parking Meter Fees         e. Sale of Surplus Pro         f. Charges for Service         \$ 111,747.36         g. Other Misc. Receip         \$ 111,747.36         h. Other         \$ 135,514.78         h. FEMA         c. HUD         \$ 16,400.23         d. Federal Trans         e. U.S. Corps of         f. Other Federal         \$ 16,400.23         g. Total (a. throu         \$ 16,400.23         g. Total (a. throu	a. Interest on investments         b. Traffic Fines & Penalties         c. Parking Garage Fees         d. Parking Meter Fees         e. Sale of Surplus Property         f. Charges for Services         \$ 111,747.36         g. Other Misc. Receipts         \$ 111,747.36         h. Other         \$ 111,747.36         i. Total (a. through h.)         1)         (Carry forward to page)         AMOUNT         ITEM         D. Receipts from Federal Government         \$ 135,514.78         1. FHWA (from Item I.D.5.)         2. Other Federal agencies:         a. Forest Service         b. FEMA         c. HUD         \$ 16,400.23         g. Total (a. through f.)         \$ 151,915.01         3. Total (1. + 2.g)         1)       (Carry forward to page)         fOR ROAD AND STREET PURPOSES - DETAIL         OFF NATIONAL       HIGHWAY         SYSTEM       SYSTEM			